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INFO RUCNCOM/EC CARICOM COLLECTIVE
RUEHLO/AMEMBASSY LONDON 0144
RUEHOT/AMEMBASSY OTTAWA 2172
RUEHBS/USEU BRUSSELS
RUCNDT/USMISSION USUN NEW YORK 0080
RUMIAAA/HQ USSOUTHCOM J2 MIAMI FL

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TAGS: PREL PGOV KDEM GY

SUBJECT: PUSHING FOR POST-ELECTION REFORMS IN GUYANA

REF: A. STATE 114561

1B. GEORGETOWN 667
1C. GEORGETOWN 710

- 11. (C) Chiefs of mission from the US, UK, Canada, EU, UNDP IDB, World Bank, and IMF (collectively, the "donors") met August 15 to identify and agree on donors' next steps to coax the incoming post-election government into implementing critical governance reforms.
- 12. (C) The donors agreed on seven key reform priorities

REFORMS IMPACTING THE DISTRIBUTION OF POWER:
-- Reforming the electoral system to make Parliament accountable to the electorate.

REFORMS IMPACTING THE EXERCISE OF POWER:

- -- Reforming GECOM and the technical machinery for elections.
- -- Holding local government elections (last held in 1994 and overdue since 1999).
- -- Reforming the media, particularly state-owned media, through the design, agreement, and implementation of new media legislation.
- -- Reforming the security sector (police, judiciary).
- -- Reforming the public service.
- -- Reforming public finance mechanisms.
- 13. (C) Reform efforts are already underway for items two through seven, though many have been side-tracked and need reinvigoration. The first item -- forging a connection between the electorate and their representatives in the National Assembly -- is the linchpin for Guyana's future. Currently on election day Guyana's voters choose a party knowing who is its candidate for President. But they do not know whom they are choosing to represent them in the National Assembly. Party headquarters pick and choose their MPs from their party lists after finding out how many seats they won. Therefore, the members of the National Assembly are accountable only to their political parties and not to the people. The six critical reforms involving exercise of power all depend on Parliamentary action. Some have been stalled for over a decade. Without accountability of Parliamentarians to the electorate, the people have no way to press for the governance reforms they want. Donors are of one mind that without changing this perverse Marxist-inspired electoral system, Guyana's broader reform and development plan is doomed. Guyana can only move forward if its people can elect the legislature directly and hold it accountable for its actions, or lack thereof.

- 14. (C) Donors have reached consensus on the next step --capitals and international organizations should coordinate their post-election congratulatory messages to the winning presidential candidate (likely to be Bharrat Jagdeo again) to highlight the critical need for renewed efforts on reform programs, most importantly instituting real reforms to the electoral system. Unless Department objects, in coming days Post will work with the donor group to draft points on governance reforms that we will encourage capitals (Washington, London, Ottawa, Brussels) and secretariats (OAS, UN, The Carter Center, the Commonwealth) to draw from when drafting their individual congratulatory messages to the election winner.
- 15. (C) This next step builds on our successful efforts in early July (in coordination with the UK, Canada, and EU) to get political parties to commit to post-election governance reforms (reftels). The parties made the commitments we wanted them to -- we should remind the winner of his commitment immediately after elections.

Thomas